#### Fiscal Year 2013 Budget



May 17, 2012

www.Concordnh.gov

#### Overview

- Guiding Principles
- □ Local Economy
- Comparisons
- Bond Ratings
- □ Fiscal Year 2012 Budget and Estimates
- □ Fiscal Year 2013 Budget

# Guiding Principles

**Budget Preparation Approach** 

### Guiding Principles

#### **□ Direction from City Council and FPAC:**

- Focus on priorities, mandates and sustainability
- Plan for the future with an eye on the past

#### □ Fiscal Reality:

- Continually reevaluate how local government is managed
- Always consider affordability

#### **□** Determine What is Essential:

- Continue to distinguish the essential from the "just good to do"
- Deliver the essential services well
- Focus limited resources on departmental core missions

### Guiding Principles

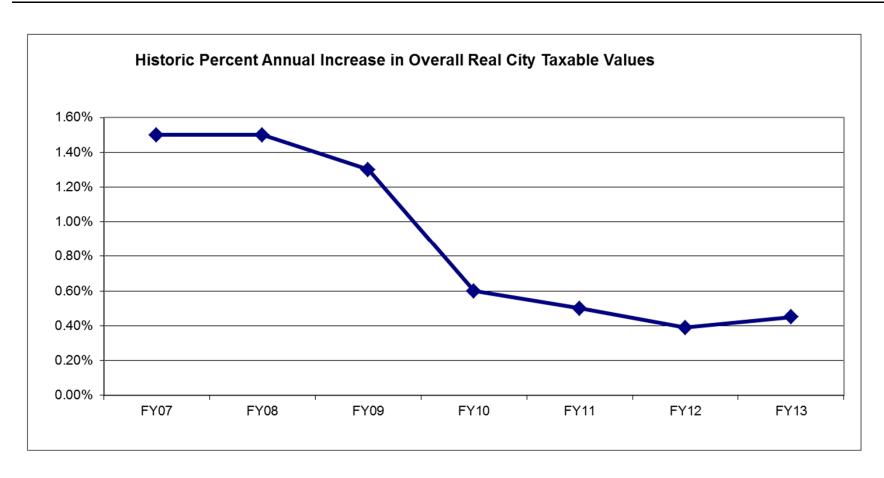
#### **□** Act Comprehensively and Share Sacrifice:

- Given the continued nature of the economic climate, economic issues will not be solved by either expense reductions or revenue increases alone
- Actions must be taken across every area of local government to reinvent ourselves - this requires a long-term perspective

#### **□** The Evaluation Process:

 Continue with a program delivery approach based on collaboration and cooperation

#### Annual Change in Real Property Growth Rates Available for Tax Revenue Estimating Purposes



#### Economic Strength Rankings Micropolitan Statistical Areas Policom Corp

	2011	2010	2009	2008	2007	2006	2005	2004
Durango, CO	1	3	4	6	13	16	7	15
Helena, MT	2	6	9	13	23	7	14	37
Gillette, WY	3	2	8	10	47	69	107	150
Concord, NH	4	8	5	3	1	1	1	1
Lexington Park, MD	5	13	11	16	22	66	58	33
Hilton Head Island, SC	6	4	1	1	2	3	2	2
Bozeman, MT	7	7	6	8	8	10	9	9
Lebanon, NH-VT	8	16	7	4	3	2	3	6
Edwards, CO	9	1	2	2	5	4	4	3
Kahului-Wailuku, HI	10	9	3	5	4	30	24	61

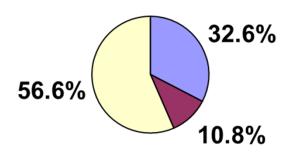
### 2011 City of Concord Taxes

#### **Concord Tax Rates**

## 52.8% 11.8%

□City ■County □School & State Ed

#### **Penacook Tax Rates**

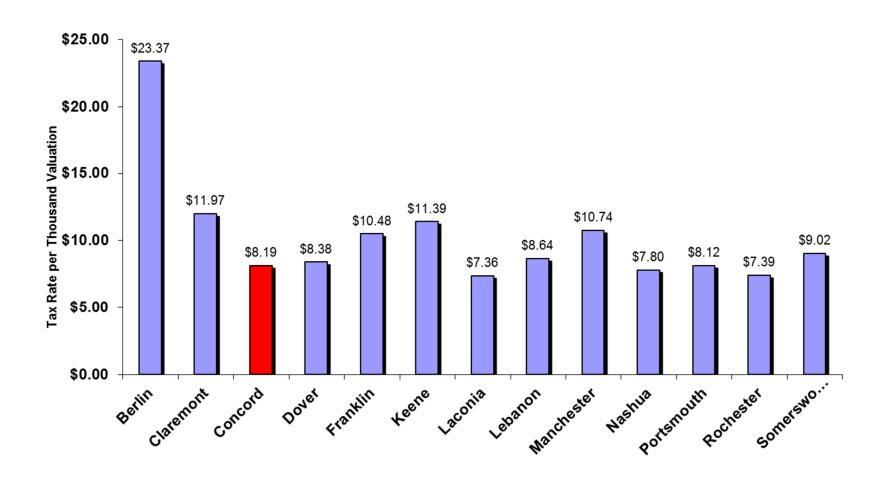


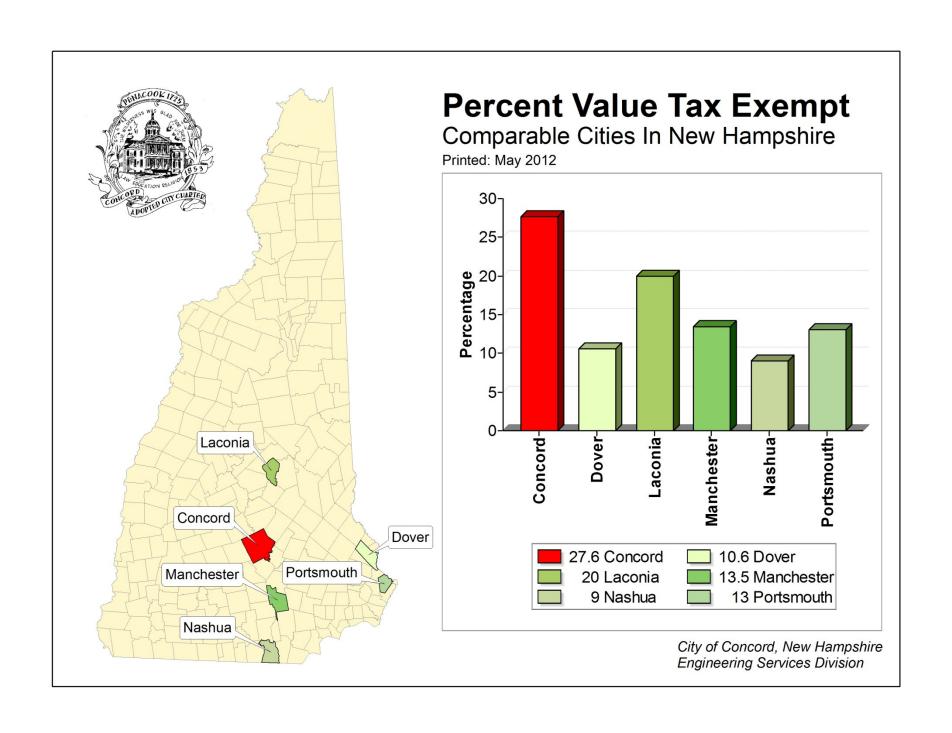
□City □County □School & State Ed

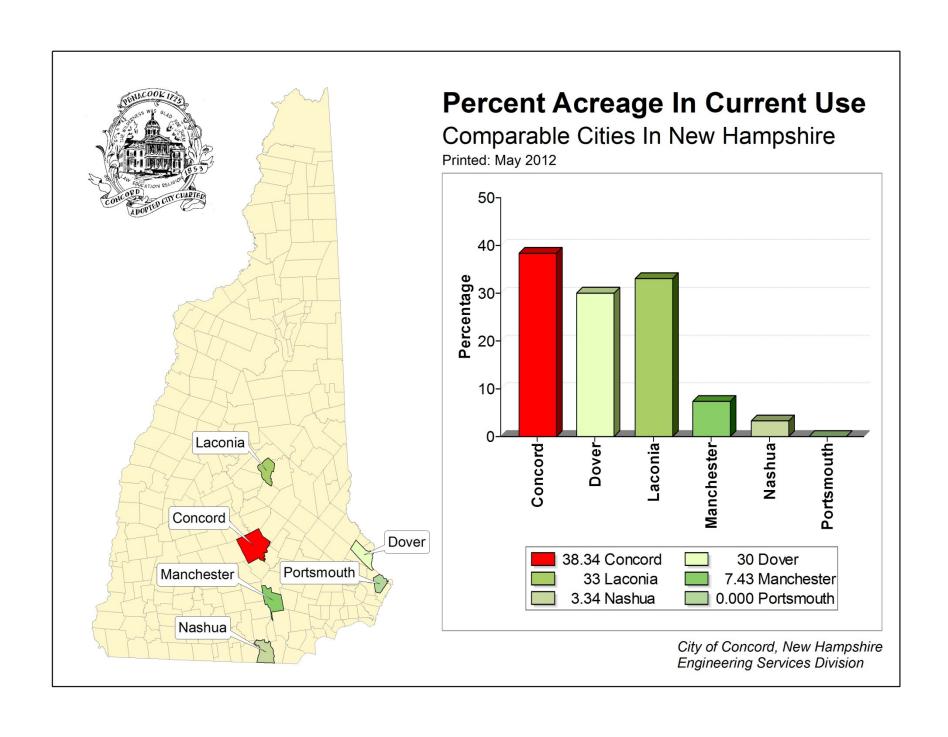
### How does Concord compare?

- □ Municipal Full Value Tax Rates
  - New Hampshire Cities
- □ Tax Exempt Property
- □ Current Use Property

# How does Concord compare with New Hampshire Cities? Tax Year 2010







### City's Bond Ratings

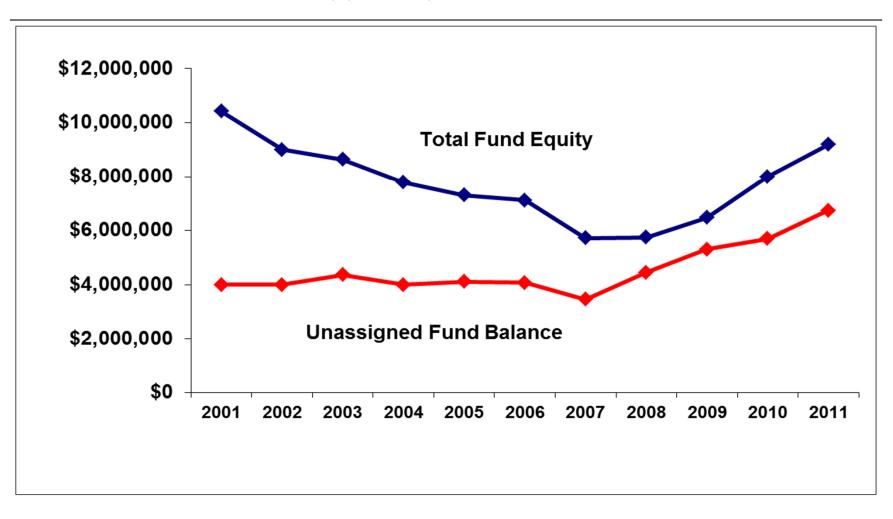
- Standard & Poor's: Revised from AA with a *stable* outlook to a *positive* outlook reflecting:
- Strong economic base
- Very strong per capita market value and good income and low unemployment
- Very strong financial position, bolstered by strong fiscal policies and capable management

### City's Bond Ratings

#### Moody's: Aa1 reflecting:

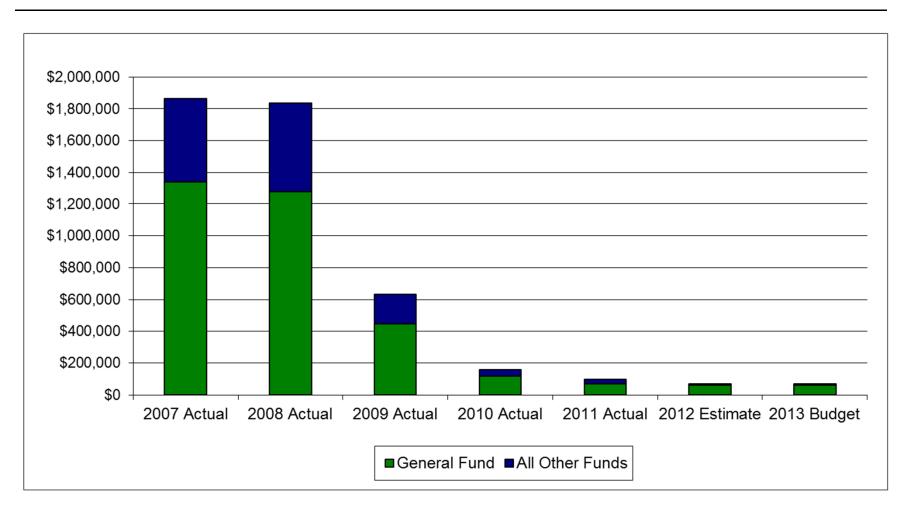
- City's Economic Strength
  - Healthy Financial Position
  - Stable/Diverse Tax Base
  - Sound Financial Management
- □ Achievement of 4 years of operating surplus
  - Increased Unassigned Fund Balance
  - City's ability to maintain adequate reserve levels will be an important consideration in future bond rating

Total Fund Equity and Unassigned Fund Balance 2001 – 2011 Actuals

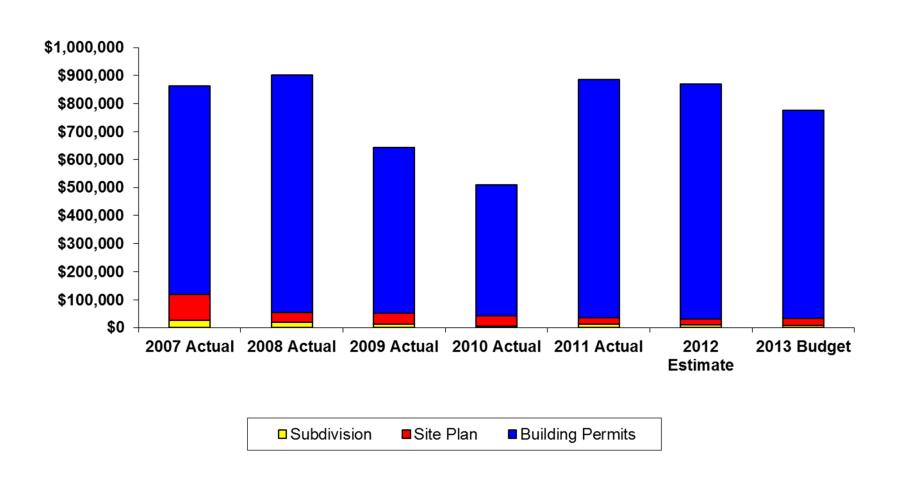


#### **Interest Income: General Fund and All Funds**

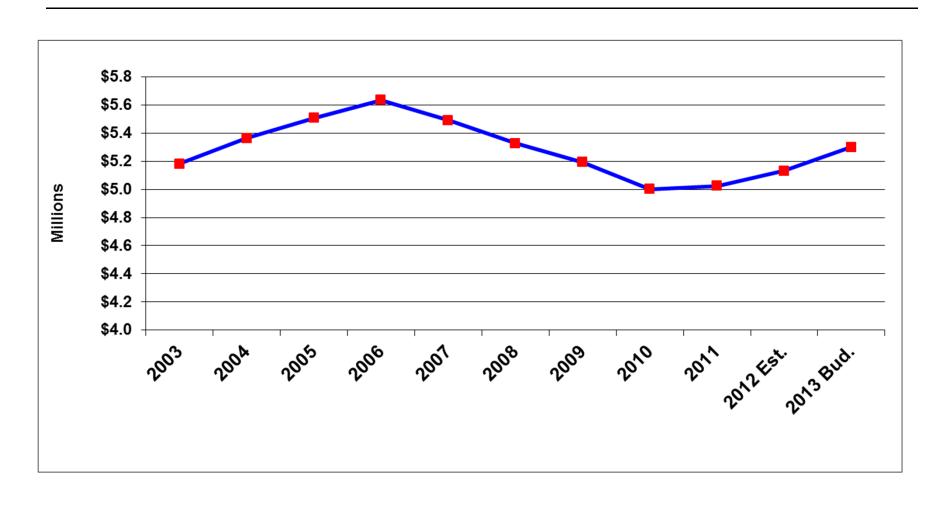
**Fiscal Years 2007 – 2013** 



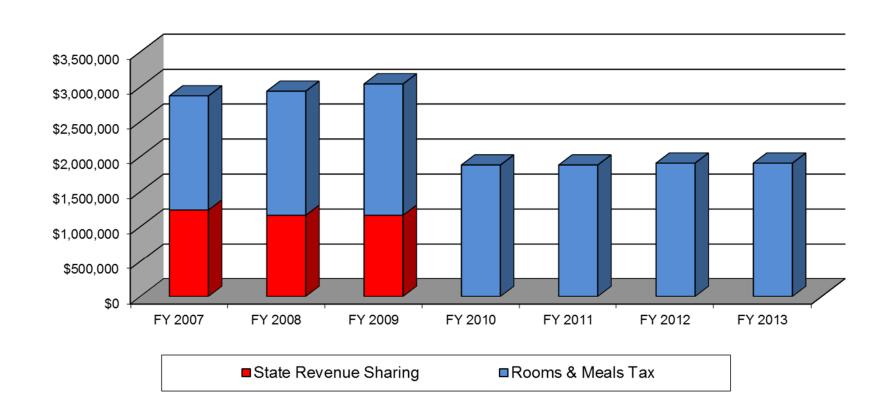
### Planning & Permitting Revenue



### Motor Vehicle Registration Revenue



### Reductions in State Revenue to City



### Fiscal Year 2013 Budget

#### FY 2010 Budget Reductions & Realignment

- Provided First Balanced Budget in Memory
- Made Reductions of \$3.6 Million in Budget

#### **FY 2011 Budget Reorganizations**

- Solidified Reorganizations
- Invested in Efficiencies and Service Delivery

### Fiscal Year 2013 Budget

#### FY 2012 Budget Continued Reorganizations

- Continued to Improve Efficiencies
- Increased Investment in Infrastructure
- Focused on Long-term Cost Drivers

#### **FY 2013 Budget Initiatives**

- Strengthen Solvency of Special Revenue and Enterprise Funds – Focus on Reserve Goals
- Continue Investment in Infrastructure
- Remain focused on Long-term Cost Drivers

# Necessary Actions to Promote Constructive Change

- □ Invest in innovation and continuous improvement
- Manage revenues as carefully as expenditures
- Examine and improve organizational design and process
- Cost containment and efficiencies

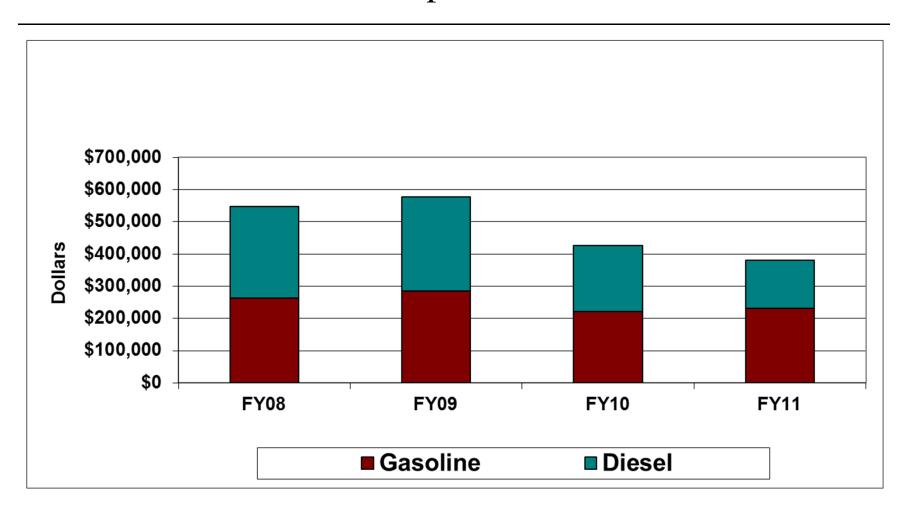
#### What We Have Done

- Organizational Realignments
  - Financial Services Consolidation Efficiencies
     Gained Savings Achieved
  - Legal Services Savings Achieved/Overlay Reductions
  - Parks & Recreation Department Grounds & Beaver Meadow Golf Course
  - Library Services Realignments and Investments

#### Cost Containment & Efficiencies

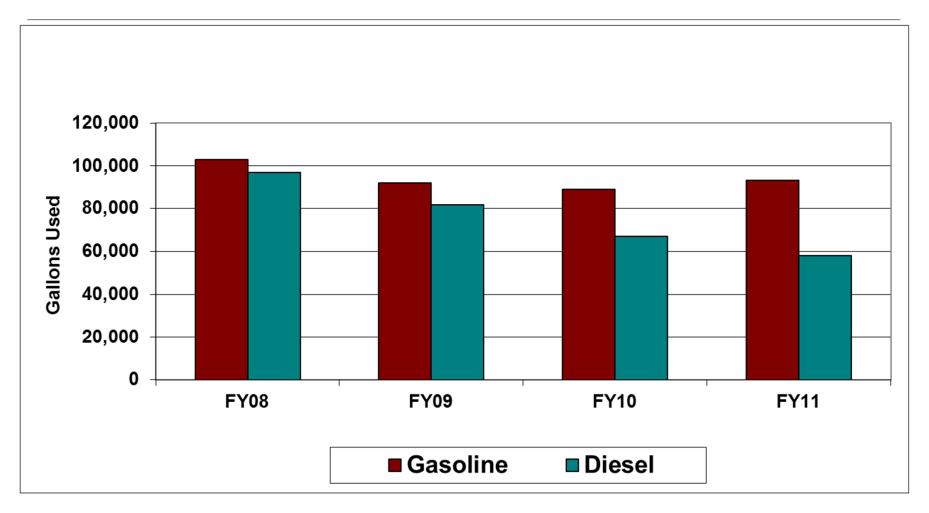
- □ Fuel and Energy Savings
- Worker's Compensation Costs Minimized
- Overtime Costs Managed
- □ Reductions in Overlay Budgeting

# Energy Savings – Cost of Fuel All Departments

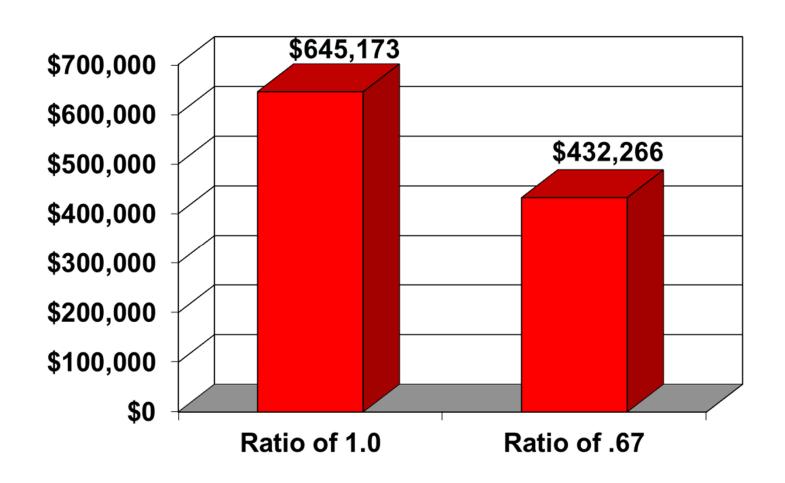


# Energy Savings – Fuel Consumption

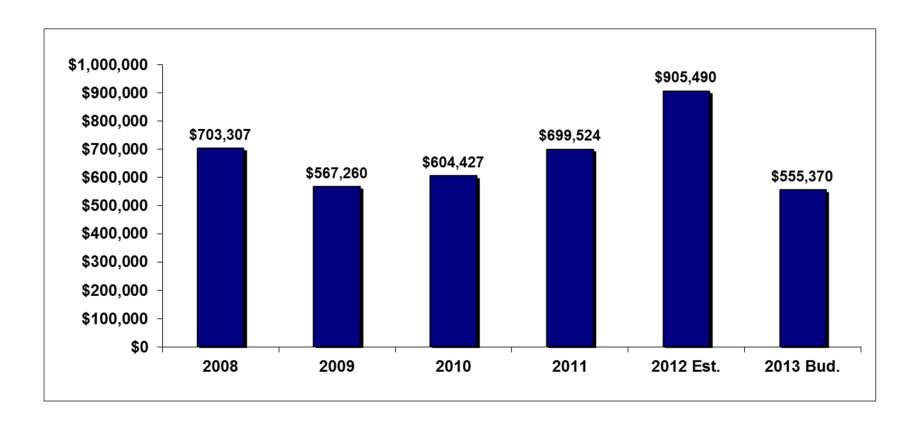
FY08 - FY11



### Worker's Compensation Costs: 2012

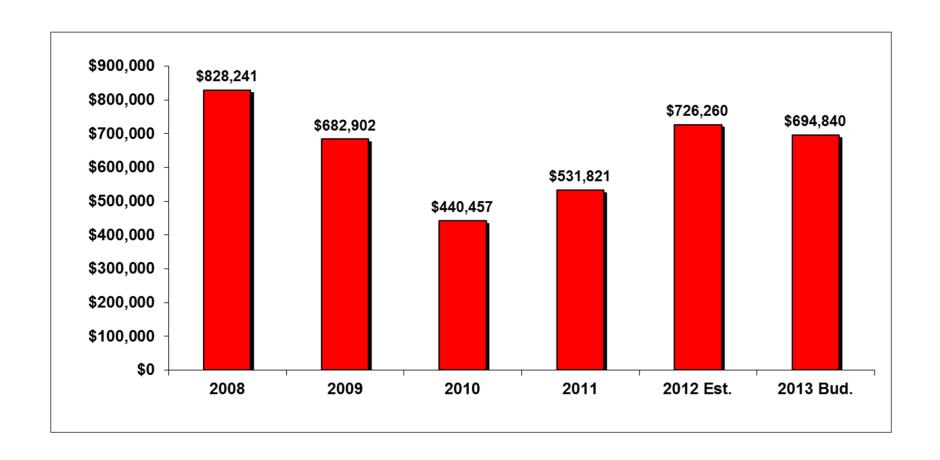


### Usage of Overtime - Police

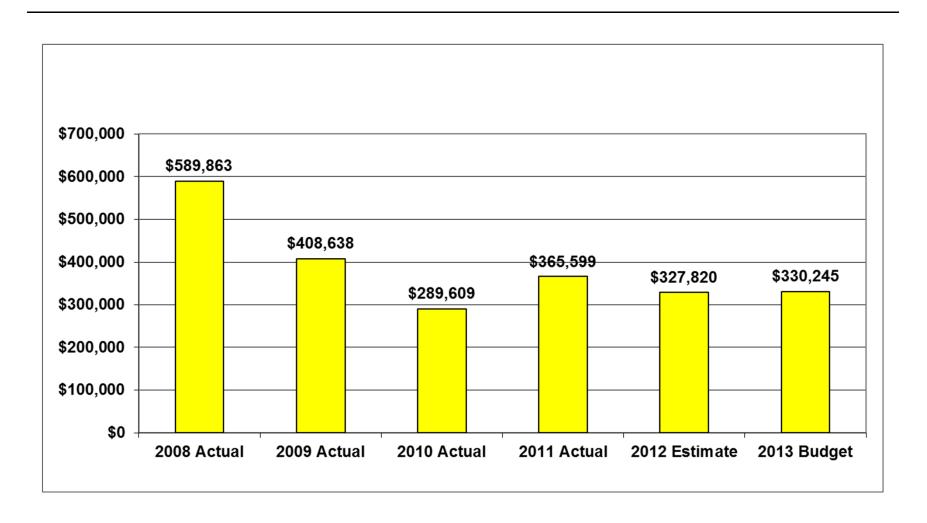


Note: FY12 has \$594,780 in offsetting revenue for details.

### Usage of Overtime - Fire

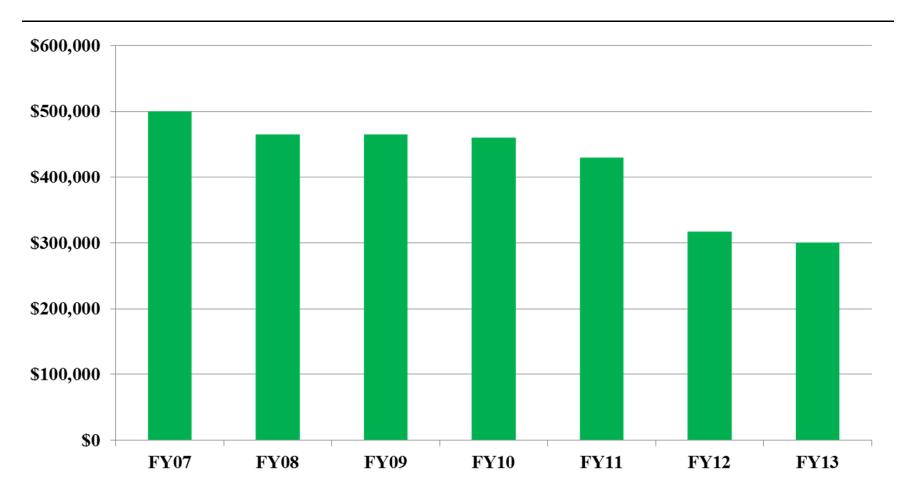


#### General Fund Overtime Exclusive of Police & Fire



# Overlay

FY 2007 – FY 2013



## FY 2013 Budget

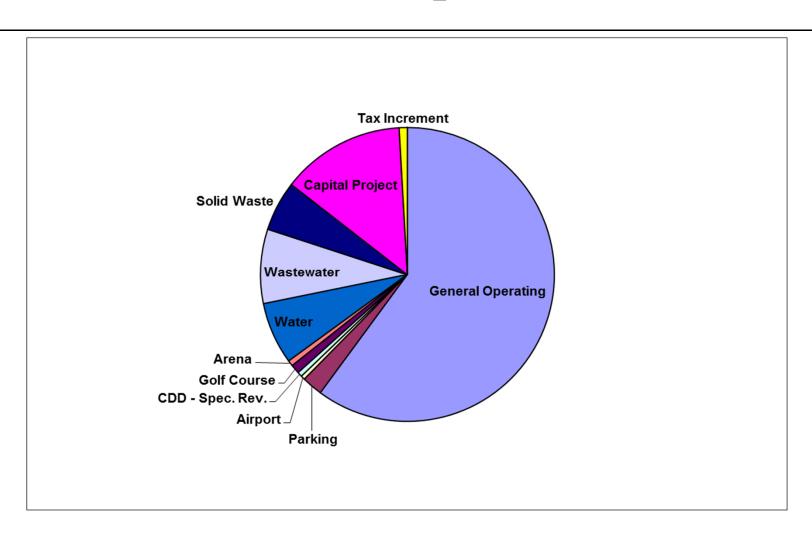
### FY 2013 Budget Overview

- Control unaffordable spending growth
- □ Enhance revenue opportunities
- Maintains core and mandated services
- Improves non-mandated services
- □ Invests in needed infrastructure & equipment

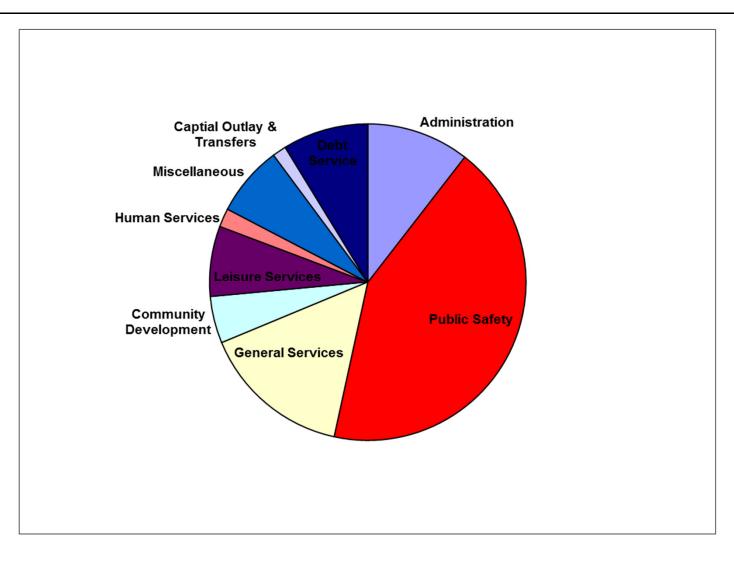
### FY 2013 Proposed Budget

Budget Fund	FY 2013 Proposed			
<b>General Operating</b>	\$51,558,433			
Parking – Special Revenue	\$1,954,389			
Airport – Special Revenue	\$380,138			
CDD – Special Revenues	\$456,380			
Beaver Meadow Golf Course	\$857,135			
Everett Arena	\$539,425			
Water Utility	\$5,853,870			
Wastewater Utility	\$7,037,413			
Solid Waste	\$4,715,005			
Capital Project General	\$11,661,675			
Tax Increment Financing	\$769,065			
Grand Total Operating & Capital	\$85,782,928			

### All Funds Expenditures



### General Fund Operating Budget



#### **Financial Concerns**

- Reduction in State Revenues or Increased Costs
  - \$1,164,161 in State Revenue Sharing 4th Year Total = \$4,656,644
  - \$56,000 in FY13 for Continued Downshift in Retirement Costs
  - \$132,000 reduction in Highway Block Grant –
     Potential further reduction in FY14

### Financial Concerns

- Motor Vehicle Registration Revenues
- Low Interest Earnings
- □ Increase in OPEB Unfunded Liability
- Continued Reductions in Revenue from State
- □ Solid Waste Costs 2014
- □ PAYT Expenses Exceed Revenue
- Energy Cost Increases
- □ Health Care Costs for Current and Retired Employees
- □ State Retirement Costs

## Closing the Budget Gap

### Take the Long View

- Avoid excessive commitments to fixed expenses
  - Be flexible and efficient in spending choices
- □ Diversify revenue sources
  - Fairly stable
  - Controlled locally across economic cycles
- □ Continue to engage in long-term financial planning

### Take the Long View

- Build adequate reserves to deal with abrupt, temporary shocks
- □ In making budget reductions:
  - Avoid across the board cuts that take funds away from higher priority and mandated programs and services along with those with lower priority

#### Personnel Reductions

- □ Significant staffing reductions have been made throughout the City over the last few years
- □ 1.65 full-time equivalent positions are eliminated as part of the FY 2013 Proposed Budget
- □ A total of 32 full-time equivalent positions have been eliminated since 2009

### Police Department

- □ Reductions include:
  - Managed costs savings due to existing vacancies (\$159,850)
  - Reduced costs by purchasing 1 less police car and leasing a motorcycle (\$5,760)

### Police Department

- □ Additions include:
  - Planned 3 year hire of a part-time Property Room Technician (\$16,890)
  - Replace 3 police cars (\$87,160)
  - 1 leased police motorcycle (\$18,700)
  - Portable & Mobile Radio Replacement Program
     Phase II of III (\$100,039)

### Fire Department

- □ Reductions include:
  - Eliminate Vacant Fire Fighter Position Net of Overtime (\$50,000)

### Fire Department

- □ Additions include:
  - Replace Two Ambulances (\$452,091)
  - Replace Five Fire Vehicles (\$210,000)
  - New Pagers (\$5,000)

### Library

- Reduced use of Trust Funds (\$14,110)
- Replace Automation Service (\$28,000)
- Fire Alarm Improvements (\$15,000)
- Book Sale Money

### Administration

- □ Addition of \$121,125 for the rental of office space for the Prosecutor's Office and the Human Services Department
- □ Addition of \$20,000 for a Change in Bond Sale Cost Expense
- □ Reduction of \$20,000 in Outside Services for Assessing – Appraisals and Consultants

### Community Development Department

□ Replace Engineering Inspection Vehicle – Funded through use of Engineering Inspection Fund Balance (\$30,000)

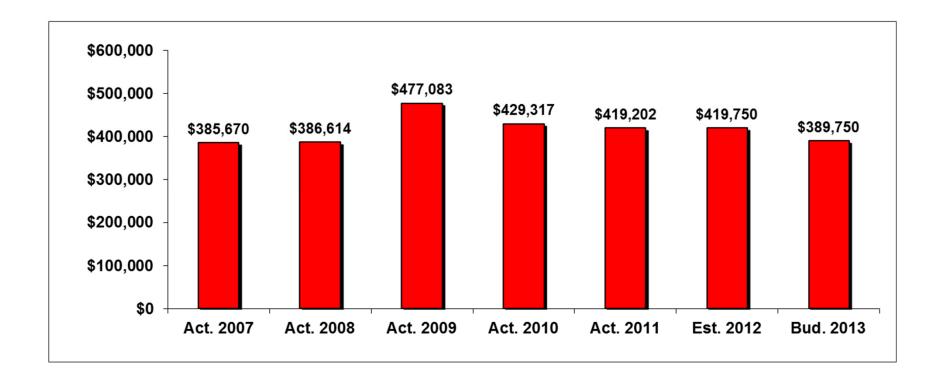
### General Services Department

- □ All services to continue as approved by City Council for FY 2012
- Operational Additions/Changes:
  - Fleet Training/Repairs/Safety Equipment (\$3,300)
  - Highway/Utilities Urban Weed Control (\$8,000)
  - Public Properties Equipment/Safety Items (\$13,700)
  - Reallocation of Highway Labor to Utilities (\$31,930)

### Parks & Recreation Department

 □ Adopt-A-Spot Program funded through a New Hampshire Charitable Foundation Grant

### Welfare Aid



### Support for Social Services

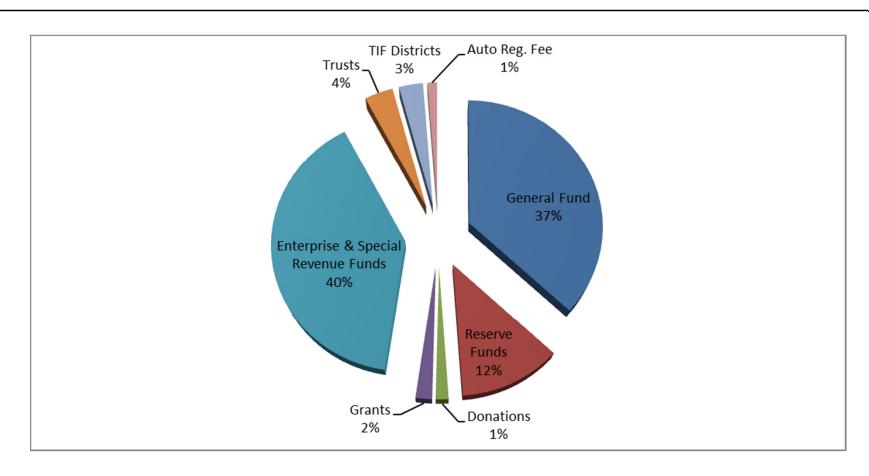
- □ Overall funding is recommended at \$181,780
- □ Funding is sustained for Senior Transport & Special Transit and the Community Action Program
- □ Funding is sustained for agencies providing shelter for the homeless and rape and domestic violence victims
- □ Funding is sustained for the Penacook Community Center

### Solid Waste Fund

- □ Solid waste tip fee
  - Projected to remain at \$66.80/ton as it has for the last two years
- Recall that the fund includes costs for bond payments for the Old Turnpike Road Landfill Closure and revenues from a State Grant for a net expenditure of approximately \$180,000 (formerly General Fund)
- Household Hazardous Waste Collection Program is continued
- □ Need To Continue To Move Forward With Single-Stream Recycling

### Capital Improvement Program

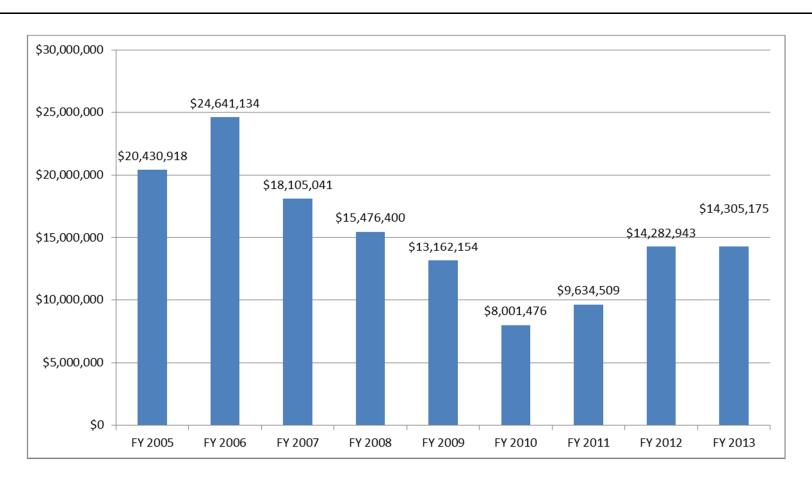
# Capital Improvement Program By Funding Source



# FY 2007 – FY 2013 Total Capital Improvement Program Spending

Fiscal Year	Total Spending	Change From Previous Fiscal Year
FY 2007	\$18,105,041	
FY 2008	\$15,476,400	-15%
FY 2009	\$13,162,154	-15%
FY 2010	\$8,001,476	-39%
FY 2011	\$9,634,509	+20%
FY 2012	\$14,282,943	+48%
FY 2013	\$14,305,175	+0%

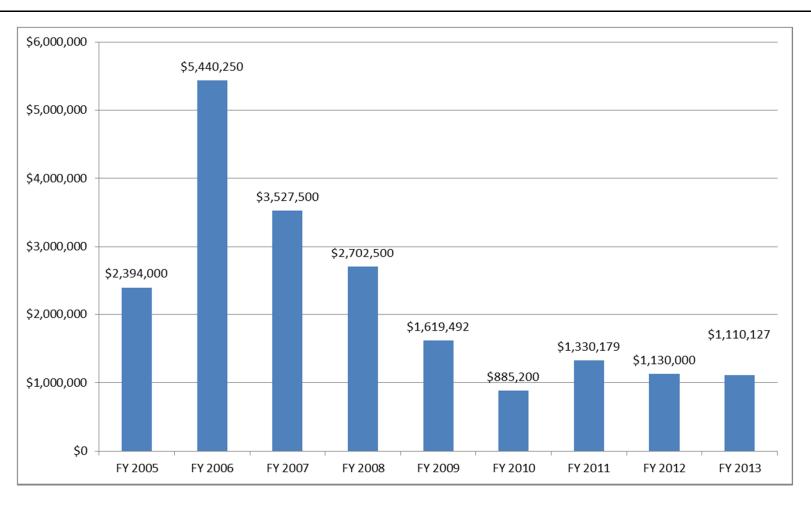
### Total Capital Budget Spending



# FY 2013 Capital Improvement Program Annual Highway Program

- □ Recommended funding equals \$1,110,127
- Same amount as compared to FY 2012
- Last year focused on heavily traveled streets
- □ This year focus is on neighborhood streets
- Highway Program Note: Paving program is coordinated with the Water and Wastewater Utility Programs

### Highway and Sidewalk Spending



# FY 2013 Capital Improvement Program Economic Development Initiative

- □ Recommended for funding:
  - Property Acquisition on NEOCTIF for Storrs Street/Constitution Avenue connection

## FY 2013 Capital Improvement Program Vehicles & Equipment Purchases

- □ General Services Department Equipment Replacement (\$1,162,000 All Funds)
  - Replace Three 10-Wheel Dump Trucks
  - Replace Vactor Truck
  - Replace 2 Sidewalk Tractors
  - Replace 2 Vans
  - Replace 3 Stainless Steel Sander Units

## FY 2013 Capital Improvement Program Vehicles & Equipment Purchases

- □ Fire Department Equipment Replacement
  - Replace 2 Ambulances \$452,091
  - Replace 5 Operations Vehicles \$210,000

# FY 2013 Capital Improvement Program Building Repairs

- □ \$501,328 City Hall Roof Repairs
- □ \$45,000 Demolition of 10 Prince Street
- □ \$60,000 Fire Suppression System Maintenance @ COMF
- □ \$15,000 Main Library Fire and Sprinkler System Maintenance

## FY 2013 Capital Improvement Program Parks & Recreation

□ \$875,000 – Multi-Generational City Wide Community Center Design (Includes \$300,000 carried forward from FY12 that has not been appropriated.) Project is funded through a mixture of donations, GF Bonds, and funding from the Recreation Trust.

## FY 2013 Capital Improvement Program Parks & Recreation

- □ \$175,000 Phase II of Eagle Square Renovations
- □ \$10,000 Terrill Park Phase II Interim Athletic Field
- □ \$10,037 White Park Bridge Repairs

## FY 2013 Capital Improvement Program Public Safety

□ \$100,039 – Police Department Radios (Phase II of a Three Phase Replacement Program)

## FY 2013 Capital Improvement Program Technology

- □ \$165,427 Annual computer hardware and software upgrades
- □ \$33,000 City Website Redesign (Phase II)
- □ \$28,000 Upgrade Library Automation Servers
- □ \$13,500 Photocopy Machine Replacement Program

# FY 2013 Capital Improvement Program Concord Municipal Airport

- □ \$230,000 Replace Front End Loader (92.5% paid with grant funds)
- □ \$12,554 Fuel Farm Maintenance
- □ \$21,028 Pavement Improvements

# FY 2013 Capital Improvement Program Parking

□ \$1,570,116 – Structural Repairs to the Durgin and Firehouse Block garages

## FY 2013 Capital Improvement Program Water Fund Projects

- □ \$20,000 Design Sawmill & Hopkinton Roads
- □ \$2,299,711 Loudon Road Water MainReplacement East Side Drive to Old Loudon Road
- □ \$25,000 Software/Equipment Upgrades
- □ \$101,000 Replace 850 Meters & Reading Devices
- □ \$50,000 Repairs to the West End Water Tank
- □ \$52,500 for valve and hydrant replacements

## FY 2013 Capital Improvement Program Water Fund Projects

- □ \$300,000 Water Master Plan Plant Improvements:
  - Sedimentation Basin Motor Control Centers
  - Refurbish Roof of Filter Gallery
- □ \$75,000 Pump Station #2 Refurbishment

## FY 2013 Capital Improvement Program Wastewater Fund Projects

- □ \$35,000 Village Street Lining (235LF)
- □ \$35,000 Interceptor Access Rd Maintenance
- □ \$252,382 Hall Street Plant Renovations
  - Pump replacement and upgrades
  - EPA/NHDES Vulnerability Security gate improvements
  - Replacement Mower

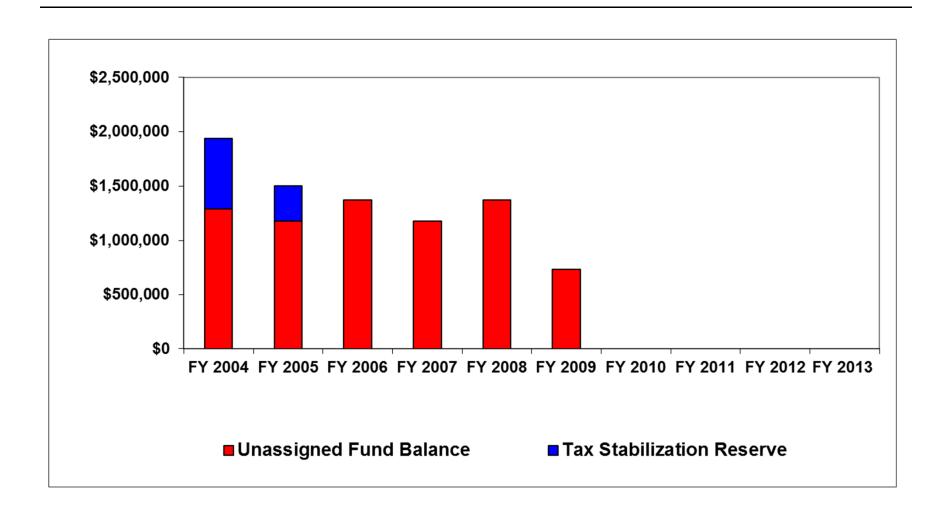
# FY 2013 Capital Improvement Program Wastewater Fund Projects

- □ \$146,500 Penacook WWTP Renovations
  - Pump Rebuild
  - Repair influent channel
  - Access gate replacement

### FY 2013 Capital Improvement Program Solid Waste

□ \$285,000 – Interim Improvements and Ongoing Permitting and Monitoring Activities at the Old Suncook Road Landfill

## Use of Unassigned Fund Balance and Tax Stabilization Reserve as Revenue



#### Areas of Needed Focus

- □ Revenues: Motor Vehicle & Interest Income
- □ Parks and Recreation Foundation
- OPEB Unfunded Liability
- □ State/Local Government Relationships
- □ Solid Waste Costs (2014)
- □ Recycling & PAYT
- □ Web Development

#### Areas of Needed Focus

- Multi-Generational Community Center
- □ Relocation of Human Services Department and Prosecutor's Office
- □ Health Care Costs Current & Retired Employees
- □ State Retirement Costs

# Multi-Generational Community Center /Dame School Site (Not in Budget Proposal)



#### Multi-Generational Community Center Keach Park/Dame School Site



### Multi-Generational Community Center Keach Park/Dame School Site

- □ City to acquire on or about September 1, 2012
- □ City owns house at 28 Canterbury Road; leased to CATCH until March 31, 2013, with options for additional extensions
- □ Center proposed for construction during FY 2015
- □ What to do during interim period September 1, 2012 to April 1, 2015 (Anticipated Construction Start Date); Total of 30 +/- Months

## Multi-Generational Community Center Option #1 "Secure & Moth Ball"

- □ Capital Scope Includes:
  - Fence entire building (leave parking lot & playground accessible)
  - Securing all windows & doors (painted metal)
  - Temporary roof repair to last 5 years
  - Sprinkler System Modifications
  - Draining all water lines; some removal of plumbing fixtures

## Multi-Generational Community Center Option #1 "Secure & Moth Ball"

- □ Capital Scope Continued:
  - Decommission oil heat system; drain & remove 12,000 gallon oil tank; install small electric heaters in mechanical rooms
- □ Total Capital Investment: \$177,000
- □ Projected Operating Cost (30 Months): \$80,800
- □ Total Investment: \$257,800

#### Multi-Generational Community Center Option #2 "Interim Recreation Use"

- □ Interim Use October 1, 2012 March 31, 2015 (30 Months Total)
- Mixture of New City Programming & Short-Term Leases to Nonprofit Partners
- □ Net Cost to City: \$261,400

### Multi-Generational Community Center Summary – 2 Options

Option	FY2013 "Net" Cost	30 Month Total Cost
1 "Secure & Moth Ball"	\$191,650	\$257,800
2 "Interim Year Round Use"	\$108,550	\$261,400

### Fiscal Year 2013 Budget



May 17, 2012

www.Concordnh.gov